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Message Text

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21
ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01

PC-10 AID-20 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 PRS-01 SPC-03 SS-20 USIA-15

OMB-01 COME-00 TRSE-00 EB-11 /206 W
---------- 020565
R 182307Z JAN 74
FM USMISSION USUN NY
TO SECSTATE WASHDC 2377
INFO USMISSION GENEVA

C O N F I D E N T I A L USUN 0186

EO 11652: GDS
TAGS: AORG, UNDP, EAID
SUBJECT: UNDP GOVERNING COUNCIL

BEGIN UNCLASSIFIED
1. REORGANIZATION OF UNDP'S AFRICA BUREAU. THIS SUBJECT WAS BROUGHT BEFORE THE COUNCIL THROUGH A VERY BRIEF DOCUMENT , DP/29 ADD. 1, WHICH DEALT WITH BUDGET IMPLICATIONS OF THE ADMINISTRATOR'S PROPOSAL TO SPLIT THE AFRICA BUREAU INTO SEPARATE BUREAUS FOR EAST AND WEST AFRICA. BECUASE OF THE BUDET ASPECT, THE MATTER WAS PUT BEFORE THE BUDGETARY AND FINANCE COMMITTEE ALTHOUGHT THE PROBLEM CLEARLY HAD STRONG POLITICAL AND POLICY OVERTONES FROM THE BEGINNING AND SHOULD PROPERLY HAVE GONE TO THE PLENARY.
2. EVEN BEFORE ITEM WAS TAKEN UP, ADMINISTRATION HAD REALIZED POLITICAL SENSITITITY AND WIDESPREAD OPPOSITION TO SPLITTING OF BUREAU. PETERSON THEREFORE OPENED DISCUSSION WITH LENGTHY STATEMENT, SAYING THAT AFTER CONSULTATIONS WITH VARIOUS GOVERNING COUNCIL (GC) MEMBERS AND DUE CONSIDERATION DECISION HAD BEEN MADE TO ALTER PROPOSAL FOR REORGANIZATION. NEW SCHEME WOULD LEAVE ONE BUREAU WITH DOO KINGUE AS DIRECTOR, RESIDENT
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AT HEADQUARTERS, AND SPOKESMAN FOR WHOLE OF AFRICA.

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STEDMAN TO BE DESIGNATED AS EITHER ASSOCIATE DIRECTOR
OR CO-DIRECTOR OF BUREAU, RESIDENT IN ADDIS AND RESPON-
SIBLE FOR OPERATIONS OF UNDP IN EAST AFRICA. DOO KINGUE
WOULD CONTINUE TO EXERCISE RESPOSIBILITY FOR OPERATIONS
IN WEST AFRICA. PETERSON PROMISED HE HIMSELF WOULD GIVE
A MAJOR PORTION OF HIS TIME TO AFRICAN PROBLEMS
AND EXPRESSED WILLINGNESS TO KEEP AN OPEN-MIND ON DETAILS
OF NEW ARRANGEMENTS. FULL TEXT ADMIISTRATOR'S REMARKS
POUCHED DEPARTMENT.
3. FIRST SHOT IN DISCUSSIONS FIRED BY KUWAIT DEL WHO
STATED HE FULLY SUPPORTED RESTRUCTURING OF AFRICA BUREAU.
HE NOTED BUREAU FOR EUROPE, MEDITERRANEAN AND MIDDLE
EAST (EMME) VERY HETEROGENEOUS IN LEVELS OF DEVELOPMENT
AND IN NEEDS AND DEMANDED CREATION OF A SEPARATE BUREAU
FOR MIDDLE EAST. GHANA, SOMALIA, NIGERIA SPOKE AT
SOME LENGTH ALL INSISTING MATTER REQUIRED MORE CONSIDERA-
TION AND URGING THAT CHANGE BE DELAYED AND MATTER DISCUSSED
AT JUNE SESSION. GHANA CALLED FOR SEARCH FOR AFRICAN
TO FILL POST PROPOSED FOR STEDMAN, SOMALIA APPROVED
OBJECTIVES OF CHANGES BUT EXPRESSED FEARS OF "ECONOMIC
BALKANIZATION" OF AFRICA AND NIGERIA WHILE RECOGNIZ-
ING ADMINISTRATION'S PROBLEM NOTED THERE MANY WAYS TO
KIPP A GOAT (READ SKIN A CAT) AND HOPED ITEM COULD BE
DELAYED TO ALLOW CAREFUL CONSIDERATION. UK SUPPORTED
ADMINISTRATOR AND URGED AFRICANS AGREE EVEN IF ON A PRO-
VISIONAL BASIS. MOST OTHER DELEGATES, INCLUDING U.S.
KEPT LOW PROFILE AND MADE NOT COMMENTS IN COMMITTEE.
4. ADMINISTRATOR DECLIED TO PUT OFF CHANGES TILL
JUNE BUT AGREED TO CHAIR'S PROPOSAL THAT MATTER BE
DEFERRED TO FINAL WEEK OF GC. SESSION TO ALLOW CONSULTATIONS,
DISCUSSIONS AND PERHAPS INSTRUCTIONS FROM CAPATALS.
ADMINISTRATOR WAS REQUESTED TO PREPARE NEW PAPER REFLECT-
ING HIS REVISED SUGGESTIONS.
END UNCLASSIFED.
5. BEGIN CONFIDENTILA
ADMINISTRATOR HAS STATED PRIVATELY
THAT HE WILL INSIST ON CHANGES BEING MADE NOW. HIS INVES-
TIAGATIONS (IN LARGE PART REPORTS FROM MANAGEMENT AND
INSPECTIONS TEAM HEADED BY VAIDYANATHAN) HAVE REVEALED
VERY SORRY STATE OF UNDP OPERATIONS IN AFRICA. SITUATION
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APPARENTLY RESULT OF BOTHENORMOUS WORKLOAD OF DOO KINGUE
AND LESS THAN SUPERB PERFORMANCE BY HIM. PETERSON HAS
SAID THAT IF IF AFRICANS REFUSE CHANGES HE WANTS HE WILL
RESIGN. THIS REMARK MAY HAVE BEEN MADE IN HEAT OF ANGER
BUT IN ANY CASE PETERSON OBVIOUSLY DETERMINED NOT TO
YIELD ON BASIC MATTER OF SPLITTING RESPONSIBILITIES
IN BUREAU.
6. AFRICANS HAVE REACTED VISCERALLY TO REAL OR IMAGINED

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SLIGHT TO ONE OF THEMSELVES AND SEEM PREPARED TO DIG
IN HEELS ON THE ISSUE. MUCH TALK OF SOLIDARITY AND
COMMON BONDS, HINTS OF PLOTS TO SPLIT AFRICA. IT IS NOT
YET CLEAR WHETHER SATISFACTORY COMPROMISE CAN BE WORKD
OUT. PETERSON APPARENTLY PREPARED TO DRAG DETAILS OF
UNSATISFACTORY SITUATION INTO OPEN IF NECESSARY TO CON-
VINCE GC BUREAU MUST BE REORGANIZED TO IMPROVE SITUATION.
THIS WOULD OBVIOUSLY EMBARRASS AFRICANS AND MIGHT
SOLIDIFY THEIR ANGER AND RESISTANCE.
END CONFIDENTIAL.
7. BEGIN UNCLASSIFIED. ADMINISTRATOR PRAISED STEDMAN
WHO WAS PRESENT AT COMMITTEE MEETING AND SUGGESTED HE BE
INVITED TO SPEAK ON PROGRESS IN EFFORTS TOWARD UNDP/ECA
COORDINATION. CHAIR GAVE FLOOR TO STEDMAN WHO SAID GOOD
START MADE ON COORDINATION AND PROSPECTS VERY PROMISING.
EXECUTIVE SECRETARY ECA HAS ANNOUNCED HE WOULD LIKE UNDP
RESREPS TO SERVE AS ECA REPRESENTATIVES ON CERTAIN MATTERS
AND STEDMAN FEELS IDEA SOUND. UNDP PROJECTS NOW RECEIVE
ECA COMMENTS AND ECA NOW PROPOSING SOME PROJECTS FOR UNDP
EXECUTION. STEDMAN MADE NOT MENTION OF BUREAU REORGANIZATION
AND HIS REMARKS DREW NO COMMENT FROM ANY OF AFRICAN DELS.
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